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# COASTAL ZONE INFORMATION CENTER

Air Resources and the Coast:

A Staff Working Paper

New Jersey Department of Environmental Protection

Division of Marine Services

Office of Coastal Zone Management

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November 1976

Note: This staff working paper is one of a series of Issue and Policy Alternative Papers presenting facts, analyses, and conceptual policy alternatives on coastal resources and coastal land and water resources. The purpose of this draft document is to stimulate discussion and comments that will assist preparation of the management program for the New Jersey coastal zone. This report was prepared in part with financial assistance under the Coastal Zone Management Act, P.L. 92-583.

Comments, criticism, additions, and suggestions are welcome and should be addressed to the New Jersey Office of Coastal Zone Management.

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#### INTRODUCTION

Air pollution is a major hazard to wildlife, vegetation, and humans, an aesthetic nuisance, and economic burden. Yet it has traditionally been accepted as a necessary evil, partner of modern economic development. In part, this acceptance has been caused by the inability of scientists to accurately quantify dangers and costs of pollution. This lack of awareness is accompanied by high costs of pollution control and a widespread reluctance on the part of private individuals and private industry to assume the costs.

Pollution control is still a technological problem, but it is an economic and educational problem as well.

This paper is intended to bridfly introduce and initiate further debate on important air issues. The first section presents alternative policies which could be part of the coastal zone management program in New Jersey.

Section II describes existing air quality in New Jersey's coastal area in terms of individual pollutants.

Section III briefly defines air resource issues and then analysis them in terms of their social, economic and environmental implications.

Two appendices conclude the paper. First, the sources and ambient existance of individual pollutants are presented for coastal zone counties. The second appendix provides sources used to support the text.

# I. POLICY ALTERNATIVES

Policies to reduce air pollution could aim to reduce the number of automobile VMT's (Vehicle Miles Traveled), reduce emissions, and locate emissions in areas best able to accommodate the stress. Other possible policies include:

- 1. Standards currently applied to CAFRA permit applications could be maintained for future coastal development projects. Presently, applicants seeking CAFRA permits are required to address questions concerning air quality in the vicinity of the project, the level of emissions projected for the project and the resultant effect upon local air quality, and possible measures to reduce the volume of emissions likely to be generated by the project.
- 2. A tax on different emissions could be levied by the state. Such a tax would tend to discourage excess pollution and would also return some of the costs of pollution to polluters. Revenues could be used to defray some of the pollution costs presently borne by the general public. Polluters other than for transportation could be taxed either on the basis of emissions measured at their source, or by using a formula based on quantities of fuel combusted and the controls in use at the source.
- 3. Areas in the coastal zone could be designated for various levels and types of emissions. Minimum

federal ambient air quality standards would have to be met throughout the coast but the State could adopt more stringent area and point standards in non-polluting zones. This could enable localities to determine their own standards; it would also allow control variances to be determined more flexibly. Zoning designations should be developed jointly by DEP and the localities involved. Areas currently without major pollution problems would be discouraged from becoming polluting zones, while those areas that currently face economic dislocation because of street pollution standards could be given some leeway.

4. More stringent auto emission standards could be established. The present standards were calculated such that 10% of all cars inspected would fail because they fell below air quality standards. The standards are designed to become progressively stricter in the next few years.

# II. PHYSICAL CHARACTERISTICS

As one would expect from a densely populated, industrial state, New Jersey has air quality problems. The heavy concentration of petrochemical industries in North Jersey and the heavy volume to automobile traffic, are chiefly responsible for the air quality problems. The state's location, near two large urban concentrations magnifies the problem.

The six coastal counties, on the other hand, are not faced with the same. The automobile is practically the sole polluter; the low population density is reflected in comparatively lower volumes of auto traffic. If DEP's new emission control program is as successful as ecpected, coastal air quality will be that much cleaner. The proximity to ocean winds helps dispese the pollutants that are produced in the area, keeping polluting levels well within federal ambient standards.

While the six county area is by and large nonindustrial, there are major polluters other than the automobile. Electric generating stations in Atlantic, Cape May,
and Salem counties and glass manufacturers in Cumberland
County. The glass industry has complained that state emission
and sulfur-in-fuel content regulations place them at a
competitive disadvantage with other glass manufacturers.
Energy is more expensive in New Jersey than in most other
states; more stringent control measures would probably raise
prices even higher. Clean air vs. more jobs in an issue of

concern to the coastal zone.

The major pollutants present in the atmosphere are Carbon Monoxide (CO), Sulfur Dioxide (SO<sub>2</sub>), Oxides of Nitrogen (NO<sub>X</sub>), unburned Hydrocarbon compounds (HC), and particulates. A sixth, and more obvious pollutant, photochemical smog, is actually a product of many of the above, particularly of Nitrogen Dioxide and Hydrocarbons. Less plentiful pollutants exist, but are by and large absent in the New Jersey coastal zone.

# A. Carbon Monoxide

CO is a product of incomplete conbustion of Hydrocarbon compounds. In the six CAFRA counties, CO is primarily a product of the internal combustion engine. Federal ambient air quality standards for CO have frequently been violated according to DEP's air monitoring sites in Atlantic City and Toms River, and to a lesser extent in Asbury Park. New auto emission standards should clean up the problem well before 1985. However, CO remains the major pollutant in the six coastal counties.

#### B. Sulfur Dioxide

Sulfur dioxide has been held responsible for the most serious urban pollution disaster. The major sources are power plants, space heating, and fuel combustion industry. In the coastal area, SO<sub>2</sub> has not been a major problem, although increased power plant construction could change the situation in the next 10 years. Only Salem and Cape May have high emission levels (because of power plants, the Atlantic City generating station at Brezely Point, Cape May is by far the biggest polluter in the area), but expected switches to low sulfur content fuels would ease the situation. Federal standards, except in North Jersey, are currently being met.

# C. Nitrogen Oxides

The Nitorgen Oxide compounds, particularly Nitric Oxide and Nitorgen Dioxide, are caused by fuel combustion, either in automobile, power plants, or home heating sources.

Nitrogen Dioxide then absorbs light and helps in the production of smog and oxidants. Air monitoring for NO<sub>2</sub> does not exist at the Asbury Park, Atlantic City, and Toms River sites; the North Jersey stations do show violation of federal standards. A big problem here is the fact that devices installed in cars to eliminate CO production tend to increase NO<sub>X</sub> production. NO<sub>2</sub>reduction is not forseen for the coastal area until the 1980's.

# D. Hydrocarbons

Hydrocarbons, like most of the other pollutants mentioned here, are primarily caused by automobile and truck traffic. Hydorcarbons play an important role in the formation of ozone and photochemical smog. Better evaporation prevention methods and more complete combustion should do much to lower the HC content in the atmosphere in the next 10 years. No hydorcarbon monitoring taken place in the coastal area, but North Jersey is in frequent violation of federal standards, and it is likely that areas with heavy traffic volumes near the coast have problems here.

# E. Particulates

Particulates are emitted into the air from a number of sources. They include industrial ash and soot, as well as dust, salt water, and other natural and man-made particles.

Most burning results in the emission of prticulate material, be it industrial, commercial, or even solid waste incineration.

Coastal counties presently are not in contravention of standards, with no predicted increase except in Ocean County.

More careful regulation of burning is expected to help.

# III. ISSUES AND ANALYSIS

Parts of the coast have among the cleanest air in the state. Air pollution, however, is a potential health hazard and an aesthetic nuisance to the residents of New Jersey. As development in the area increases, pollution levels are likely to increase as well. There is thus both a current need for reduction of current levels of emissions, and a need for comprehensive planning to mitigate the polluting effects of future development.

#### A. Economic Questions

The economics, as well as the technology of pollution must be examined. While the cost of controls is likely to be high, existing pollutants already place a great economic strain upon all segments of the population through; decreasing property values, increased cleaining and maintenance costs, damage to crops, transit delays and accidents caused by smog, man-hours lost because of pollution-related diseases, and other health costs. Per capital pollution cost estimates vary greatly; figures mentioned vary from \$65/person (more than 13 billion dollars annually) to as much as five times that amount. Yet except in few instances such a crop diseases, these costs are inadequately recognized by policy makers and by the general public.

The costs of eliminating pollution are also difficult to quantify and may be extremely high, perhaps billions of dollars. The present costs of pollution are more insidious because they remain relatively untouched by traditional

marketplace economics - they are borne by the population at large. Currently, the air is regarded as a free dumping ground. Polluters are forced to pay damages only in extreme cases when causal links are strong enough to indicated sole responsibility for the damages. The burden of proof is presently assumed by those that suffer damages, not by those that cause the damage.

# B. Land Development

Certain types of development, such as industrial growth and sprawl development, promote auto traffic and produce large amounts of emmitants. Microclimatic and other local conditions are also important in decisions of spatial growth patterns, some areas are more suseptable to pollution hazards, having specific thresholds of assimilation. This may be due to physiographic conditons, wind patterns, existing air quality, etc.

#### C. Control Variances

Federal standards were designed to limit the level of emission by controlling area levels. New Jersey regulations, designed to achieve low emission levels, limit pollutants at sources by controlling the sulfur content in fuels and by mandating pollution abatement equipment. Present air pollution control policies do not generally allow for control variances. The New Jersey glass industry has long sought permission to burn higher sulfur-content fuels in order to remain competitive with manufacturers in neighboring states. As the air quality of the coastal zone is generally good, and as a relaxation of standards (if allowed) is likely to apply only in relatively clean areas, the possible issue of control variances is an issue of great concern to the coastal zone.

# D. Transportation

In New Jersey, transportation is the major cause of carbon monoxide, hydro-carbon, and nitrogen oxides (the catalyst for photochemical smog) pollution. The other major source is fuel combustion for electric generating, industrial, and space-heating uses. Because parts of the coastal zone currently have little heavy industry, transportation (more specifically, the private automobile) is the major target for coastal air improvement. This is clearly seen in Appendix A: Pollution Sources.

APPENDIX A:
POLLUTION SOURCES AND EXISTING CONDITIONS

TABLE 1: POLLUTION SOURCES
ATLANTIC COUNTY

	Particulates	$so_2$	СО	нс	$^{\mathrm{NO}}2$
Power Plants	174	5,684	80	122	5,840
Point Sources	22	16	. 0	41	187
Area Sources	1,263	5,290	253	232	3,119
Total Fuel Combustion	1,459	10,990	333	395	9,176
Industrial Processes	0	0,	0	0	• 0
Solid Waste	0	0	0	0	0
Cars	582	140	60,076	10,047	5,102
Medium Duty Vehicles	18	5	2,146	394	216
Heavy Duty Vehicles	76	71	6,282	1,146	1,384
Miscellaneous	67.6	1,357	1,528	1,274	1,640
Total 1970	2,436	12,563	70,365	13,256	17,488
Projected 1972	2,259	7,436	65,451	12,310	18,155
Projected 1980	1,930	8,110	49,927	9,145	19,483
Projected 1985	2,528	10,688	14,528	4,567	18,119

TABLE 1: POLLUTION SOURCES

CAPE MAY COUNTY

	Particulates	so <sub>2</sub>	со	HC	$^{NO}_2$
Power Plants	822	26,792	378	576	27,534
Point Sources	177	612	. 2	23	462
Area Sources	323	1,432	70	73	1,054
Total Fuel Combustion	1,322	28,846	450	672	29,050
Industrial Processes	400	0	0	0	. '0
Solid Waste	1 .	. 0	1	1	0
Cars	199	48	17,289	3,163	1,893
Medium Duty Vehicles	6	2	618	122	. 80
Heavy Duty Vehicles	26	24	1,834	358	490
Miscellaneous	583	. 3,177	1,746	1,411	5,605
Total 1970	2,537	32,097	21,938	5,727	37,118
Projected 1972	2,307	16,283	20,840	5,569	37,937
Projected 1980	2,126	23,097	17,016	5,069	37,974
Projected 1985	2,779	24,124	7,592	4,393	57,425

TABLE 1: POLLUTION SOURCES

CUMBERLAND COUNTY

	Particulates	$so_2$	со	HC	NO <sub>2</sub>
Power Plants	1,550	5,029	0	0	0
Point Sources	36	103	0	21	143
Area Sources	1,507	5,690	272	228	2,858
Total Fuel Combustion	3,093	10,822	272	249	3,001
Industrial Processes	1,365	3,469	0	29	392
Solid Waste	1,289	276	1,841	552	552
Cars	405	98	40,956	6,926	3,599
Medium Duty Vehicles	12	4	1,463	271	152
Heavy Duty Vehicles	53	50	4,290	789	969
Miscellaneous	370	1,872	1,392	1,211	1,520
Total 1970	6,587	16,591	50,214	10,027	10,185
Projected 1972	5,611	11,215	47,330	9,497	10,950
Projected 1980	3,897	11,026	37,169	7,493	12,473
Projected 1985	4,952	15,117	13,106	4,754	12,877

TABLE 1: POLLUTION SOURCES

MONMOUTH COUNTY

•	Particulates	so <sub>2</sub>	CO	нс	NO <sub>2</sub>
Power Plants	. 0	0	0	0	0
Point Sources	63	205	1	8	165
Area Sources	1,542	6,718	811	413	3,680
Total Fuel Combustion	1,605	6,923	812	421	3,845
Industrial Processes	7	0	0	0	0
Solid Waste	2,101	448	2,973	894	893
Cars	1,525	367	166,716	27,108	12,949
Medium Duty Vehicles	46	14	5,955	1,069	547
Heavy Duty Vehicles	199	186	17,360	3,100	3,579
Miscellaneous	972	2,903	6,790	11,409	4,497
Total 1970	6,455	10,841	200,606	44,001	26,310
Projected 1972	5,856	8,582	189,076	40,974	28,001
Projected 1980	4,802	9,867	148,747	31,069	31,468
Projected 1985	6,525	15,009	53,341	22,230	27,210

TABLE 1: POLLUTION SOURCES
OCEAN COUNTY

	Particulates	$so_2$	СО	HC	$^{ m NO}_2$
Power Plants	0	0	0	0	0
Point Sources	99	415	2	17	238
Area Sources	746	2,985	168	157	2,232
Total Fuel Combustion	845	3,400	170	174	2,470
Industrial Processes	28	72	0	2,100	306
Solid Waste	0	0	0	0	0
Cars	708	170	72,649	12,189	6,231
Medium Duty Vehicles	21	7	2,595	478	263
Heavy Duty Vehicles	92	86	7,601	1,390	1,687
Total	821	263	82,845	14,057	8,181
Miscellaneous	1,330	3,296	8,691	3,699	3,027
Total 1970	3,024	7,031	91,706	20,090	13,984
Projected 1972	3,075	6,026	88,735	18,815	15,086
Projected 1980	3,162	6,888	75,710	14,686	17,588
Projected 1985	4,669	10,650	35,428	10,027	16,560

TABLE 1: POLLUTION SOURCES

SALEM COUNTY

•	Particulates	$so_2$	со	НC	NO <sub>2</sub>
Power Plants	792	20,484	4	0	0
Point Sources	177	1,207	0	44	594
Area Sources	409	1,632	188	81	674
Total Fuel Combustion	1,378	23,323	194	125	1,288
Industrial Processes	108	1,838	500	4,196	1,191
Solid Waste	436	93	659	187	186
Cars	198	48	18,074	3,223	1,849
Medium Duty Vehicles	6	2	646	125	78
Heavy Duty Vehicles	26	24	1,909	366	484
Total	230	74	20,629	3,714	2,411
Miscellaneous	384	2,022	1,341	1,085	1,471
Total 1970	2,536	27,305	23,323	9,307	6,547
Projected 1972	2,211	14,318	21,964	8,585	7,052
Projected 1980	1,668	14,247	17,360	6,613	8,002
Projected 1985	2,664	28,156	7,183	6,084	8,536

TABLE 2: COUNTY BY COUNTY COMPARISON

	Atlantic	Bergen	Burlington	Camden
Population	175,043	897,148	323,132	456,291
% of state	2.4%	12.5%	4.5%	6.4%
Area	569	234	819	221
% of state	7.6%	3.1%	10.9%	2.9%
Pop. density	307.6	3,834.0	394.5	2,064.7
Particulates	2,436	16,413	4,956	6,120
% State	1.7%	11.4%	3.4%	4.2%
Per Person	13.9	18.3	15.3	13.4
Per sq. mile	4.3	70.1	6.1	27.7
so <sub>2</sub>	12.563	57,999	23,467	11,489
% State	2.3%	10.8%	4.4%	2.1%
Per Person	71.7	64.6	72.6	25.2
Per sq. mile	22.1	247.9	28.7	52.0
co	70,365	395,629	131,534	195,977
% State	2.2%	12.6%	4.2%	6.2%
Per Person	402.0	441.0	407.0	429.5
Per sq. mile	123.7	1,690.7	160.6	886.8
HC	13,256	75,562	25,640	42,746
% State	1.6%	9.3%	32%	5.3%
Per person	75.7	84.2	79.3	93.7
Per sq. mile	23.3	322.9	31.3	193.4
NO <sub>2</sub>	17,488	113,947	42,746	25,240
% State	2.6%	16.9%	6.3%	3.7%
Per person	99.9	127.0	132.3%	55.3
Per sq. mile	30.7	487.0	52.2	114.2

TABLE 2: COUNTY BY COUNTY COMPARISON

·	Cape May	Cumberland	Essex	Gloucester
Population	59,554	121,374	932.526	172,681
% of state	0.8%	1.7%	13.0%	2.4%
Area	267	500	130	329
% of state	3.6%	6.6%	1.7%	4.4%
Pop. density	223.0	242.7	7,173.3	524.9
			.,	
Particulates	2,537	6,587	15,831	3,995
% State	1.8%	4.6%	10.9%	2.8%
Per Person	42.6	54.3	17.0	23.1
Per sq. mile	9.5	13.2	121.8	12.1
so <sub>2</sub>	32,097	16,591	44,866	18,570
% State	6.0%	3.1%	8.4%	3.5%
Per Person	539.0	136.7	48.1	107.5
Per sq. mile	120.2	33.2	345.1	56.4
СО	21,938	50,214	401,524	80,230
% State	0.7%	1.6%	12.8%	2.6%
Per Person	368.4	413.7	430.6	464.6
Per sq. mile	82.2	100.4	3,008.6	243.9
нс	3,727	10,027	72,120	15,475
% State	0.7%	1.2%	8.9%	1.9%
Per person	96.2	82.6	77.3	89.6
Per sq. mile	21.4	20.1	554.8	47.0
NO <sub>2</sub>	37,118	10,185	58,659	22,765
% State	5.5%	1.5%	8.7%	3.4%
Per person	623.3	83.9	62.7	131.8
Per sq. mile	139.0	20.0	451.2	69.2

TABLE 2: COUNTY BY COUNTY COMPARISON

	Hudson	Hunterdon	Mercer	Middlesex
Population	607,839	69,718	304,116	583,813
% of state	8.5%	1.0%	4.2%	8.1%
Area	47	423	228	312
% of state	0.6%	5.6%	3.0%	4.1%
Pop. density	12,932.7		1,333.8	1,871.2
	•		•	•
Particulates	12,147	1,164	9,1451	22,868
% State	8.4%	0.8%	6.3%	15.8%
Per Person	20.0	16.7	30.1	39.2
Per sq. mile	258.4	2.8	40.1	73.3
so <sub>2</sub>	72,891	8,417	45,918	66,555
% State	13.6%	1.6%	8.6%	12.4%
Per Person	119.9	120.7	151.0	114.0
Per sq. miles	1,550.9	19.9	201.4	213.3
со	257,242	20,376	126,452	345,003
% State	8.2%	0.6%	4.3%	11.0%
Per Person	119.9	120.7	151.0	114.0
Per sq. mile	1,550.9	19.9	201.4	213.3
нс	250,319	4,9737	25,641	59,372
% State	31.0%	0.6%	3.2%	7.3%
Per person	411.8	71.3	84.3	121.7
Per sq. mile	5,325.9	11.8	112.5	190.3
NO <sub>2</sub>	70,513	7,856	36,333	67,231
% State	10.4%	1.2%	5.4%	10.0%
Per person	116.0	112.7	119.5	115.2
Per sq. mile	1,500.3	18.6	159.4	215.5

TABLE 2: COUNTY BY COUNTY COMPARISON

	Monmouth	Morris	Ocean	Passiac
Population	461,849	383.454	208,470	460,782
% of state	6.4%	5.3%	2.9%	6.4%
Area	476	468	642	192
% of state	6.3%	6.2%	8.5%	2.6%
Pop. density	970.3	819.3	324.7	2,399.9
Particulates	6,455	4,845	3,024	5,556
% State	4.5%	3.4%	2.1%	3.8%
Per Person	14.0	12.6	14.5	12.1
Per sq. mile	13.6	10.4	4.7	28.9
so <sub>2</sub>	10,841	11,729	7,031	13,149
% State	2.0%	2.2	1.3%	2.5%
Per Person	23.5	30.6	33.7	28.5
Per sq. mile	22.8	25.1	11.0	68.5
СО	200,606	163,316	91,706	190,150
% State	6.4%	5.2%	2.9%	6.0%
Per Person	434.4	425.9	439.9	412.7
Per sq. mile	421.4	349.0	142.8	990.4
нс	44,001	30,783	20,090	34,380
% State	5.4%	3.8%	2.5%	4.2%
Per person	95.3	80.3	96.4	74.6
Per sq. mile	92.4	65.8	31.8	179.1
no <sub>2</sub>	26,310	23,204	13,984	25,784
% State	3.9%	3.4%	2.1%	3.8%
Per person	57.0	60.5	67.1	56.0
Per sq. mile	55.3	49.6	21.8	134.3

TABLE 2: COUNTY BY COUNTY COMPARISON

	Salem	Somerset	Sussex	Union	Warren
Population	60,346	198,372	77,528	543,116	73,960
% of state	0.8%	2.8%	1.1%	7.6%	1.0%
Area	365	307	527	103	362
% of state	4.9%	4.1%	7.0%	1.4%	4.8%
Pop. density	165.3	646.2	147.1	5,273.0	204.3
Particulates	3,536	6,364	821	9,439	1,349
% State	1.8%	4.4%	0.6%	6.5%	0.9%
Per Person	42.0	32.1	10.6	17.4	18.2
Per sq. mile	6.9	20.7	1.6	91.6	3.7
so <sub>2</sub>	27,305	5,775	1,010	47,737	2,506
% State	5.1%	1.1%	0.2%	8.4%	0.5%
Per Person	452.5	29.1	13.0	82.4	33.9
Per sq. mile	74.8	18.8	1.9	434.3	6.9
со	23,323	86,536	24,719	230,394	27,182
% State	0.7%	2.8%	0.8%	7.3%	0.9%
Per Person	386.5	436.2	318.8	424.2	367.5
Per sq. mile	63.9	281.9	46.9	2,236.8	75.1
HC ·	9,307	16,375	5,057	45,033	46,340
% State	1.1%	2.0%	0.6%	5.6%	5.8%
Per person	154.2	82.5	65.2	82.9	640.1
Per sq. mile	25.5	53.3	9.6	437.2	130.8
 NO <sub>2</sub>	6,547	13,222	4,104	47,340	5,579
% State	1.0%	2.0%	0.6%	7.0%	0.7%
Per person	108.5	66.7	52.9	87.2	61.9
Per sq. mile	17.9	43.1	7.8	459.6	12.6

TABLE 2: COUNTY BY COUNTY COMPARISON

	NEW JERSEY
Population	7,168,164
% of state	-
Area	7,521
% of state	-
Pop. density	953.1
Particulates	144,588
% State	-
Per Person	21.7
Per sq. mile	20.6
so <sub>2</sub>	535,501
% State	-
Per Person	74.7
Per sq. mile	7.10
со	3,144,416
% State	-
Per Person	438.7
Per sq. mile	416.8
HC	810,989
% State	-
Per person	113.1
Per sq. mile	107.4
NO <sub>2</sub>	675,005
% State	. <del>-</del>
Per person	94.2
Per sq. mile	89.5
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APPENDIX B: SOURCES

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